

Office of the Attorney General State of Texas

DAN MORALES ATTORNEY GENERAL

June 26, 1998

Mr. Paul Sarahan
Acting Director
Litigation Support Division
Texas Natural Resource
Conservation Commission
P.O. Box 13087
Austin, Texas 78711-3087

OR98-1543

Dear Mr. Sarahan:

You ask whether certain information is subject to required public disclosure under the Texas Open Records Act, chapter 552 of the Government Code. Your request was assigned ID# 116251.

The Texas Natural Resource Conservation Commission (the "commission") received an open records request for the name of the complainant who filed a complaint against the requestor's business. You seek to withhold the requested information pursuant to the informer's privilege as incorporated into section 552.101 of the Government Code.¹

The informer's privilege has been recognized by Texas courts. *See Aguilar v. State*, 444 S.W.2d 935, 937 (Tex. Crim. App. 1969). In *Roviaro v. United States*, 353 U.S. 53, 59 (1957), the United States Supreme Court explained the rationale that underlies the informer's privilege:

What is usually referred to as the informer's privilege is in reality the Government's privilege to withhold from disclosure the identity of persons who furnish information of violations of law to officers charged with enforcement of that law. [Citations omitted.] The purpose of the privilege is the furtherance and protection of the public interest in effective law enforcement. The privilege recognizes the obligation of citizens to communicate their knowledge of the commission of crimes to law-enforcement officials and, by preserving their anonymity, encourages them to perform that obligation. [Emphasis added.]

¹Section 552.101 of the Government Code protects "information considered to be confidential by law, either constitutional, statutory, or by judicial decision."

The "informer's privilege" aspect of section 552.101 protects the identity of persons who report violations of the law. Although the privilege ordinarily applies to the efforts of law enforcement agencies, it can apply to administrative officials with a duty of enforcing particular laws. Attorney General Opinion MW-575 (1982); Open Records Decision Nos. 285, 279 (1981); see also Open Records Decision No. 208 (1978). This may include enforcement of quasi-criminal civil laws. Open Records Decision Nos. 515 (1988), 391 (1983).

After reviewing a copy of the complaint received by the commission, we do not believe that the informer's privilege is applicable in this instance. You have not explained, nor is it apparent to this office, how releasing the name of a citizen's organization would identify any particular individual. You have provided this office with no additional information that would lead us to believe that the release of this organization's name would reveal the identity of any particular person. We therefore conclude that in this instance the commission may not withhold the identity of the association pursuant to the informer's privilege.

We are resolving this matter with an informal letter ruling rather than with a published open records decision. This ruling is limited to the particular records at issue under the facts presented to us in this request and should not be relied upon as a previous determination regarding any other records. If you have questions about this ruling, please contact our office.

Yours very truly,

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Yen-Ha Le Assistant Attorney General Open Records Division

YHL/RWP/nc

Ref.: ID# 116251

Enclosures: Submitted documents

cc: Mr. Nelson Ezell
Ezell Aviation, Inc.
P.O. Box 1793
Breckenridge, Texas 76424
(w/o enclosures)